



FY 2016 Recommended Budget Budget Question

Board Question #: 5

BUDGET QUESTIONS: Mr .Yakabouski requested:

- Real & Personal Property tax rate history
- Historical Local Transfer to Schools
- Significant budget drivers FY 2011 – FY 2015
- Five year History of tax supported Department/Agency budgets

RESPONSE:

General Property (Real and Personal) Tax Rates¹

Calendar Year	Real Estate & Mobile Home	Personal Property ²	Business Furniture & Fixtures	Machinery & Tools	Heavy Construction Equipment
2014	\$0.86	\$6.78 ³	\$5.95	\$2.50	\$2.00
2013	0.88	6.37	5.95	2.50	2.00
2012	0.88	6.37 ³	5.95	2.50	2.00
2011	0.86	6.26	5.95	2.50	2.00
2010	0.86	6.26	5.95	2.50	2.00
2009	0.62	6.26 ³	5.95	2.50	2.00
2008	0.62	5.00	5.00	2.50	2.00
2007	0.62	5.00	5.00	2.50	2.00
2006	0.62	5.00	5.00	2.50	2.00
2005	0.89	5.00	5.00	2.50	2.00
2004	0.86	5.00	5.00	2.50	2.00
2003	1.01	5.00	5.00	2.50	2.00
2002	1.01	5.00	5.00	2.50	2.00
2001	1.07	5.00	5.00	2.50	2.00
2000	1.02	5.00	5.00	2.50	2.00
1999	1.02	5.00	5.00	2.50	2.00

¹ Real Property and Mobile Home tax rates are levied per \$100 of assessed value. All others are assessed at no greater than 50% of value or 50% of original cost depending on the classification.

² Includes airplanes, automobiles, boats, campers, motor homes, motorcycles, pickups, trailers, and trucks.

³ The equalized personal property tax rate was \$6.33 in 2009, \$6.65 in 2012, and \$7.03 in 2014. However, the Board approved rates of \$6.26, \$6.37 and \$6.78, respectively. Equalized personal property rates were not calculated prior to 2009.

FY 2016 Recommended Budget

Budget Question

Real Estate Tax Rate History

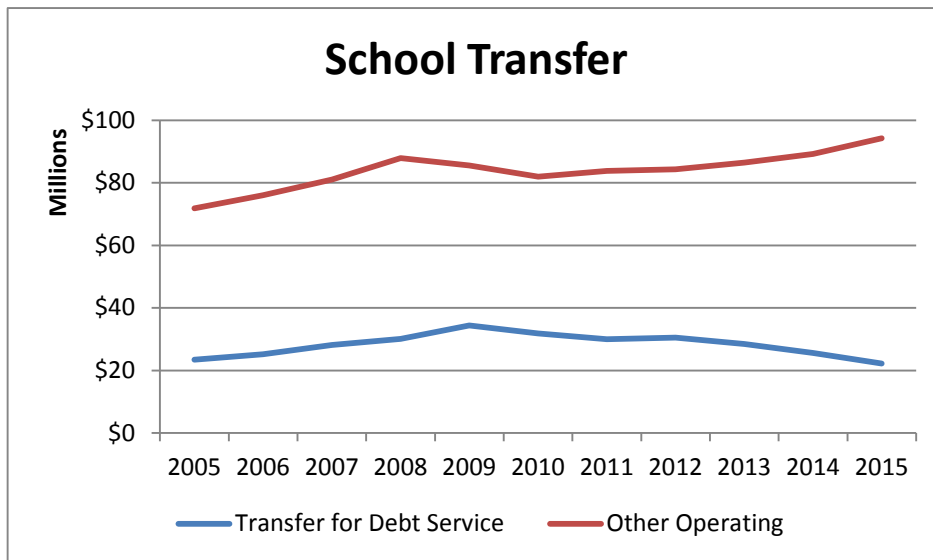
Calendar Year	Tax Rate	Equalized Tax Rate
1990	\$0.85	*
1991	0.90	
1992	0.82	0.71
1993	0.86	
1994	0.86	*
1995	0.86	
1996	0.86	0.81
1997	0.92	
1998	0.94	0.90
1999	1.02	
2000	1.02	0.94
2001	1.07	
2002	1.01	0.93
2003	1.01	
2004	0.86	0.86
2005	0.89	
2006	0.62	0.62
2007	0.62	
2008	0.62	0.56
2009	0.62	
2010	0.86	0.83
2011	0.86	
2012	0.88	0.90
2013	0.88	
2014	0.86	0.863

*Biennial assessments began occurring in 1996. Prior to that, assessments took place every four years.

FY 2016 Recommended Budget
 Budget Question
Breakdown of School Local Transfer FY 2005 – FY 2015

	Transfer for Debt Service	Other Operating Transfer	One-Time Transfer*	Total Transfer
2005	\$23,455,105	\$71,793,472		\$95,248,577
2006	\$25,141,408	\$76,026,896		\$101,168,304
2007	\$28,133,920	\$81,031,476		\$109,165,396
2008	\$30,042,530	\$87,899,252		\$117,941,782
2009	\$34,354,533	\$85,587,249		\$119,941,782
2010	\$31,871,919	\$81,958,420		\$113,830,339
2011	\$30,013,646	\$83,816,693		\$113,830,339
2012	\$30,514,941	\$84,315,398		\$114,830,339
2013	\$28,417,437	\$86,412,902	\$7,206,094	\$122,036,433
2014	\$25,622,391	\$89,207,948	\$750,000	\$115,580,339
2015	\$22,160,835	\$94,254,504		\$116,415,339

*One-time transfer in FY 2013 was \$6.7 million for capital projects and \$0.5 million for release of the remainder of prior years holdbacks



FY 2016 Recommended Budget
Budget Question
Major Budget Drivers in FY 2011 through FY 2015

FY 2011:

- **\$200,000 increase in Health Insurance costs**
- **\$100,000 increase in Virginia Retirement System (VRS)**
- **\$300,000 increase Regional Library** – bulk of increase related to Spotsylvania’s share of operating cost at the new England Run Branch in Stafford
- **\$1.4M increase in Debt Service** – 2010 issuance of bonds to fund the remaining cost for the new Circuit Court and Public Safety buildings
- **\$580,000 increase in Transfer to Capital Projects** – as per fiscal policy guideline FY2011 transfer is 1.75% of revenues. This percentage increases by .25% annually until we reach the policy goal of 5%. FY15 transfer is 2.75%
- **\$600,000 increase in Transfer to Code Compliance Fund** – to cover shortfalls because Code Compliance revenue was not sufficient to cover expenditures.
- **\$200,000 increase in vehicle replacements** - bulk of increase for Sheriff and Fire/Rescue vehicles

FY 2016 Recommended Budget
Budget Question
Major Budget Drivers in FY 2011 through FY 2015

FY 2012:

- \$830,000 for a 1.5% COLA for employees - effective July 1, 2011
- \$565,000 for an anticipated 10% increase in Health Insurance cost- this increase was funded with the Health Insurance Reserve
- \$700,000 increase related to opening a New Circuit Court building and a new Public Safety Building – includes funding for startup, moving costs and new personnel (three new Court Deputies).
- Net of ten new full-time positions:
- Four Firefighter/Medics added mid-year - \$150,000 - to address increasing volume of calls in Lee Hill area
- Aide II, Social Worker, Two Eligibility Workers and the conversion of a part-time Training Specialist to full-time - \$170,000 net of reimbursement from the State.
- Internal Auditor – funded mid-year -\$73,000 split 25% General Fund and 75% Utilities (position has never been filled)
- Conversion of part-time Recycling Technician to full-time - \$15,000
- Addition of a Community Development Administrator – offset by reduction in costs associated with Information Services Reorganization
- Conversion of part-time Victim/Witness Assistant Director to full-time - \$11,000
- Addition of three Court Deputies (previously noted in third bullet above) - \$208,000
- Deletion of Six Full Time positions:
- Deputy Director of Information Services – (\$122,486)
- Court Services position – (\$54,923)
- Senior Planner – (\$74,469)
- Tourism Marketing Coordinator – (\$70,315)
- Solid Waste Equipment Operator – (\$53,132)
- Support Clerk in Parks and Recreation – (\$43,312)
- \$1,000,000 increase in School local funding
- \$200,000 increase in training for Fire/Rescue
- \$116,000 increase for the expansion of the recycling operation – increase will be offset by \$46,900 in new annual revenue. \$86,000 of the FY 2012 costs were associated with start-up expenses, netting an increase in annual revenue in future years.
- \$1.5M net new Debt Service – for the construction of a replacement Fire and Rescue Station at Chancellor (Co. 5) and the new Co. 11 Station in the Lee Hill area.
- \$100,000 increase in the County's share of regional Detention Centers (Juvenile Detention Center and Regional Jail)
- \$190,000 increase in the County's contribution to Germanna Community College - \$171,000 of which is due to funding of the first year of a seven year commitment to support Germanna's capital project program.
- \$600,000 increase in transfer to Capital Projects as per the Fiscal Policy Guidelines which state the County's goal of budgeting pay-as-you-go funding for capital projects equal to 5% of General Fund revenues. FY2012 transfer is at 2%.

FY 2016 Recommended Budget
Budget Question
Major Budget Drivers in FY 2011 through FY 2015

FY 2013:

- **\$900,000 for 2% COLA for employees earning less than \$91,000.**
- **\$123,000 increase for the net added costs associated with the mandate to shift 5% of the VRS contribution currently paid by the County to Employees, with an offsetting increase in salaries. Due the increased salary costs, there are increased payroll taxes for both employees and the County. Spotsylvania chose to phase the change at 1% each year over a five year period. FY 2013 is the 1st of five years.**
- **\$450,000 for a 5.6% increase in Health Insurance rates**
- **\$2.2 Million to fund 19 Fire/Rescue positions, nine of which are new in FY 2013 – Business Manager and 9 FF/Medics added in last quarter of FY 12 and 9 FF/Medics added January 2013.**
- **\$260,000 for an increase in Virginia Retirement System (VRS) Group Life Insurance rates and the cost of the County picking up the employee share of the premium.**
- **\$800,000 for vehicle replacements (mainly Sheriff and Fire/Rescue) which had been taken off the typical replacement cycle over the past several years to address budget shortfalls.**
- **\$300,000 increase in fuel costs**
- **\$500,000 increase in ongoing maintenance and technology contracts**
- **\$700,000 reduction in Comprehensive Services Act (CSA) expenditures based on trends.**
- **\$500,000 decrease in facility leases for Community Development and Social Services due to the purchase of the Merchant Square building at Courthouse Village**
- **\$718,000 increase in the County's share of regional Detention Centers (Juvenile Detention Center and Regional Jail)**
- **\$5.9 Million in debt service for the one-time payoff of Fire/Rescue bonds initially issued in 2003 that were recently refinanced, netting proceeds that were held in escrow specifically for this purpose.**
- **Twelve new Full-time General Fund positions:**
 - **Nine new Firefighter/Medics - \$310,000 (previously noted in fourth bullet above)**
 - **Conversion of part-time Sign Coordinator to full-time - \$10,000**
 - **Senior Social Worker - \$63,000 (net of reimbursement from State)**
 - **Economic Development Office Technician - \$51,000**
- **\$820,000 increase in transfer to EDO Fund - \$750,000 to cover three year cost of ED Marketing Consultant and balance to cover EDA operating expenses not funded with EDA revenues.**
- **\$1.7 Million in one-time transfer from the General Fund balance to cash fund capital projects, eliminating need to borrow funding.**
- **\$652,000 increase in transfer to Capital Projects as per the Fiscal Policy Guidelines which state the County's goal of budgeting pay-as-you-go funding for capital projects equal to 5% of General Fund revenues. FY2013 transfer is at 2.25%.**
- **\$300,000 decrease in Business License tax revenue due to the increase of the filing threshold from \$200,000 to \$750,000**

FY 2016 Recommended Budget
Budget Question
Major Budget Drivers in FY 2011 through FY 2015

FY 2014:

- **\$200,000 for a 1% COLA for employees, effective mid-year (Jan 2014)**
- **\$100,000 increase for the net added costs associated with the mandate to shift 5% of the VRS contribution currently paid by the County to Employees, with an offsetting increase in salaries. Due the increased salary costs, there are increased payroll taxes for both employees and the County. Spotsylvania chose to phase the change at 1% each year over a five year period. FY 2014 is the 2nd of five years.**
- **\$300,000 to fund 5.5% increase in health insurance and to fund a Health Insurance Holiday for employees and retirees.**
- **Net addition of 16 new full-time positions:**
- **Nine Firefighter/Medics hired mid-year to reduce overtime and provide gap coverage -\$400,000**
- **Six Court Deputies to improve security in Courts - \$350,000**
- **Conversion of Treasurer's part-time Account Clerk II to full-time to increase delinquent collection - \$17,000, with anticipated offsetting revenue increase of \$100,000**
- **A new Radio Network Engineer hired mid-year and a PC Technician funded for the full year to support the new radio system - \$211,000**
- **Conversion of a part-time Voting Machine Technician/Deputy Registrar to full-time to address volume of work - \$12,000**
- **Elimination of the following positions:**
- **Chief Deputy Commissioner of Revenue - \$82,000**
- **GIS Manager – \$93,000 (unfunded in FY 2013)**
- **Planning Manager - \$85,000 (unfunded in FY 2013)**
- **Net reduction of 1.25 part-time positions:**
- **Addition of two part-time Parking Enforcement Deputies - \$52,000, with anticipated offsetting revenue of \$78,000**
- **Elimination of 1.5 part-time positions with the conversion of the Account Clerk II and the Voting Machine Technician to full-time**
- **Elimination of part-time Human Resources position**
- **\$300,000 increase for fuel and utility costs**
- **One time savings of \$600,000 in the County's share of the Regional Jail due to the use of the Jail's fund balance to reduce each locality's FY 2014 share.**
- **\$170,000 reduction in the County's share of the Juvenile Detention Share due to reduction in usage**
- **\$6.1 M net decrease in debt service due mainly to the inclusion of the \$5.9M one-time payoff of Fire/Rescue bonds included in the FY 2013 budget.**
- **\$6.7 Million one-time transfer from the General Fund Balance to the Schools Capital Project fund to eliminate the need for the Schools to borrow funding for their capital projects**
- **\$6.4 Million one-time transfer from the General Fund Balance to the Capital Project fund to eliminate the need to borrow funding for the public safety radio system \$634,000 increase in transfer to Capital Projects as per the Fiscal Policy Guidelines which state the County's goal of budgeting pay-as-you-go funding for capital projects equal to 5% of General Fund revenues. FY2014 transfer is at 2.50%.**

FY 2016 Recommended Budget
Budget Question
Major Budget Drivers in FY 2011 through FY 2015

FY 2015:

- **\$800,000 for a 2% COLA for employees (other than Sheriff sworn staff that received 2% COLA mid-year FY 2014)**
- **\$264,000 to fund 4.6% increase in Health insurance**
- **\$260,000 decrease due to reduction in VRS rates**
- **\$100,000 increase for the net added costs associated with the mandate to shift 5% of the VRS contribution currently paid by the County to Employees, with an offsetting increase in salaries. Due the increased salary costs, there are increased payroll taxes for both employees and the County. Spotsylvania chose to phase the change at 1% each year over a five year period. FY 2015 is the 3rd of five years.**
- **\$234,000 to add stipends for Advanced Life Support (ALS) providers in Fire/Rescue**
- **\$67,000 for Fire/Rescue Career ladder**
- **15 net new General Fund positions:**
- **Six new Court Deputies in anticipation of additional Judges - \$470,000**
- **Two Communication Officers and two Communication Operators to enhance E911 - \$207,000**
- **Detective - \$90,000**
- **Two Eligibility Workers in Social Services (added mid-year) - \$45,000 net of reimbursement from State**
- **Heavy Equipment Mechanic/Welder shared with Utilities and General fund (added mid-year) - \$2,000 net of reduction in costs for outsourcing repairs**
- **Elimination of the Community Development Administrator with an offsetting addition of an Assistant County Administrator**
- **Conversion of part-time Grants Accounting Technician I to full-time - \$24,000**
- **Net increase of .90 FTE part-time General Fund positions**
- **Elimination of Grants Accounting Technician I with the conversion from part-time to full-time**
- **Addition of two part-time Deputy Sheriffs to address recent General Assembly changes that increased hold time for mental health transports - \$118,000**
- **\$1.6 Million increase in School local transfer**
- **\$300,000 increase in Jail, Juvenile Detention Center, RACSB & Criminal Justice Academy**
- **Net increase of \$500,000 in Debt service due to the bond financing of several capital projects including the Judicial Center renovations; the public safety radio system replacement; and purchase of replacement fire and rescue equipment**
- **\$2 Million one-time transfer from the General Fund Balance to the Capital Project fund to fund a reserve for fire equipment**
- **\$722,000 increase in transfer to Capital Projects as per the Fiscal Policy Guidelines which state the County's goal of budgeting pay-as-you-go funding for capital projects equal to 5% of General Fund revenues. FY2015 transfer is at 2.75%**

**TAX SUPPORTED DEPARTMENT/AGENCY BUDGETS
FY 2011 - FY 2015**

DEPARTMENT	FY 2011 Actuals	FY 2012 Actuals	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget	
	Transfer to School Operating Fund	115,163,683	114,492,849	114,151,940	116,213,691	116,415,339
Public Safety	Sheriff	11,804,750	12,177,304	13,938,936	14,528,709	16,174,225
Public Safety	Fire, Rescue, & Emergency Mgmt	9,689,346	11,376,538	14,025,439	14,078,025	14,776,883
	Debt Service *	6,753,771	14,553,156	8,743,655	8,566,522	8,834,038
Health & Welfare	Social Services/CSA	6,268,856	5,946,808	7,095,592	6,865,942	7,751,246
Public Safety	Regional Detention Facilities	5,238,804	5,122,705	6,281,231	5,789,542	5,605,399
	Transfer to Capital Projects	7,858,827	5,424,730	7,599,942	9,864,510	6,367,833
Admin. Services	Information Services	3,625,435	3,777,228	3,730,307	3,858,998	4,093,572
Public Works	General Services	3,271,839	3,957,950	4,161,230	4,664,544	4,847,521
Parks, Rec. & Cultural	Regional Library	3,986,678	3,986,679	3,986,678	3,986,678	3,986,678
Public Works	Refuse Management	3,100,751	3,152,469	2,771,976	1,984,317	2,614,396
Parks, Rec. & Cultural	Parks and Recreation	2,045,824	2,046,765	2,115,812	2,117,206	2,310,426
	Transfer to Code Compliance	1,111,886	1,105,508	972,048	951,624	1,183,378
	Non-Departmental **	483,665	541,767	551,044	847,548	1,292,644
Admin. Services	Financial Services	1,266,561	1,478,321	1,464,582	1,541,463	1,780,035
Admin. Services	Commissioner of Revenue	925,704	1,011,574	1,002,255	993,981	1,119,565
Judicial Admin.	Commonwealth's Attorney	1,012,048	942,033	1,184,466	1,113,670	1,151,076
Admin. Services	Treasurer	864,227	850,414	810,534	821,819	1,003,049
Executive Services	County Administration	752,167	720,758	735,426	678,205	872,297
Admin. Services	Assessment	796,807	824,210	831,825	846,069	905,204
Executive Services	County Attorney	676,657	682,660	824,811	685,140	803,151
Community Dvlpmt.	Economic Development	500,644	717,362	703,185	641,276	662,462
Admin. Services	Human Resources	537,208	612,542	647,761	642,420	735,432
Community Dvlpmt.	Planning	677,390	757,837	467,132	486,521	566,028
Judicial Admin.	Clerk of Circuit Court	522,147	587,316	554,763	632,393	649,577
Health & Welfare	Local Health Department	619,119	621,369	618,044	618,619	621,569
Executive Services	Board of Supervisors	282,334	301,734	285,820	267,584	289,250
Health & Welfare	Rapp Area Community Svcs Board	270,636	270,636	270,636	278,890	320,368
Voter Services	Registrar/Electoral Board	177,897	212,377	249,590	263,126	310,626
Health & Welfare	Germanna Community College	27,256	214,606	214,606	214,606	229,457
Public Safety	Court Services Unit	86,296	150,296	163,013	161,658	221,698
Judicial Admin.	Circuit Court	149,193	158,601	162,639	155,536	222,858
Community Dvlpmt.	Virginia Cooperative Extension	113,835	103,840	144,639	137,136	167,901
	BOS Regional Agencies	87,945	93,156	99,161	80,998	111,158
Judicial Admin.	Juvenile & Domestic Relations Court	44,447	36,474	36,870	35,002	40,603
Judicial Admin.	General District Court	45,119	30,117	21,755	21,963	69,984
Judicial Admin.	Magistrate	21,593	20,869	16,820	7,726	6,591
Community Dvlpmt.	Community Development Administrator	0	1,429	2,815	2,284	0
Parks, Rec. & Cultural	Museum	1,684	0	0	0	0
Public Safety	Medical Examiner	360	460	400	540	500
	Transfer to ED Opportunities Fund	59,206	100,000	1,250,000	755,519	591,097
	Transfer to Transportation	877,806	0	0	2,739	0
Community Dvlpmt.	Tourism	(160,367)	(177,972)	(142,528)	(185,896)	(117,244)
	Total	191,640,034	199,085,475	202,746,850	206,218,843	209,587,870

Summary by Function:	FY 2011 Actuals	FY 2012 Actuals	FY 2013 Actuals	FY 2014 Actuals	FY 2015 Budget
Transfer to Schools	115,163,683	114,492,849	114,151,940	116,213,691	116,415,339
Public Safety	26,819,556	28,827,303	34,409,019	34,558,474	36,778,705
Administrative Services	8,015,942	8,554,289	8,487,264	8,704,750	9,636,857
Transfer to Capital Projects	7,858,827	5,424,730	7,599,942	9,864,510	6,367,833
Health & Welfare	7,185,867	7,053,419	8,198,878	7,978,057	8,922,640
Debt Service *	6,753,771	14,553,156	8,743,655	8,566,522	8,834,038
Public Works	6,372,590	7,110,419	6,933,206	6,648,861	7,461,917
Parks Recreation & Cultural	6,034,186	6,033,444	6,102,490	6,103,884	6,297,104
Judicial Administration	1,794,547	1,775,410	1,977,313	1,966,290	2,140,689
Executive Services	1,711,158	1,805,152	1,846,057	1,630,929	1,964,698
Community Development	1,131,502	1,402,496	1,175,243	1,081,321	1,279,147
Transfer to Code Compliance	1,111,886	1,105,508	972,048	951,624	1,183,378
Transfer to Transportation	877,806	0	0	2,739	0
Non-Departmental **	483,665	541,767	551,044	847,548	1,292,644
Voter Services	177,897	212,377	249,590	263,126	310,626
BOS Regional Agencies	87,945	93,156	99,161	80,998	111,158
Transfer to ED Opportunities Fund	59,206	100,000	1,250,000	755,519	591,097
Total	191,640,034	199,085,475	202,746,850	206,218,843	209,587,870

* FY 2012 increase in Debt Service due to one time refinancing of bonds

** FY 2015 Budget includes funding for contingency which is transferred to other Departments when actual expenditures occur